



¡La bolsa o la vida! La vulnerabilidad financiera de los adultos mayores frente a los gastos en salud

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Lo bueno, lo malo y lo feo

El consenso sobre las metas de salud han evolucionado en años recientes

- SDG 3: “ensure **healthy lives** and promote well-being for all ages”



Target 3.8: Achieve UHC

Indicator 3.8.1:
Coverage of essential health services

Indicator 3.8.2:
Financial protection from OOP

All people can use the *promotive, preventive, curative, rehabilitative*, and *palliative health services they need*, of sufficient quality to be *effective*, while ensuring use of these services does not expose the user to *financial hardship*

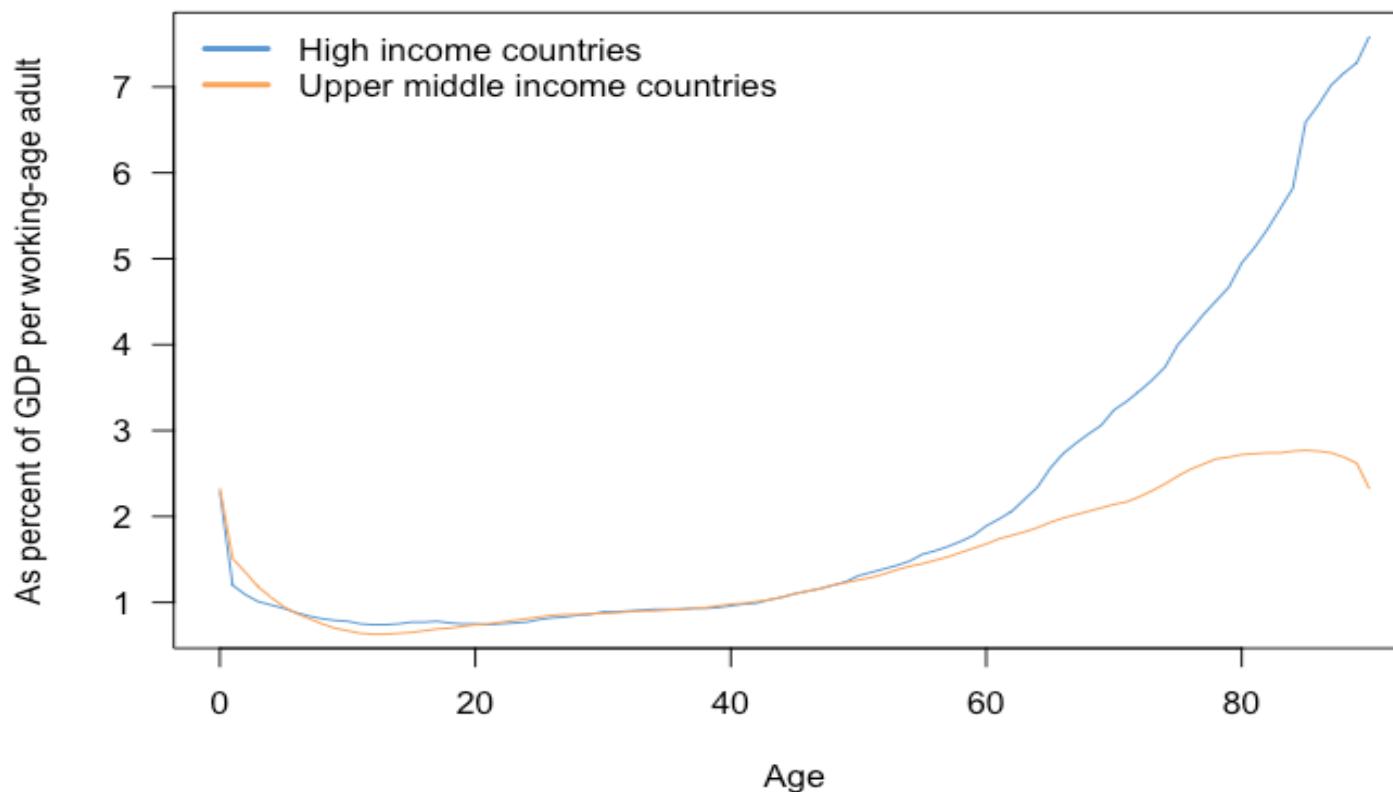
AL es la región con el riesgo financiero de salud mas elevado. 15% de la población (88m) esta expuesta a gastos catastróficos en salud.

| | 2000 | | 2005 | | 2010 | |
|--|------------------------------|----------------------------|------------------------------|----------------------------|------------------------------|----------------------------|
| | Proportion of population (%) | Number of people (million) | Proportion of population (%) | Number of people (million) | Proportion of population (%) | Number of people (million) |
| 10% threshold (total consumption) | | | | | | |
| Global | 9.7% | 588.5 | 11.4% | 741.3 | 11.7% | 808.4 |
| Africa | 8.7% | 70.7 | 10.3% | 94.1 | 11.4% | 118.7 |
| Asia | 10.4% | 381.6 | 12.2% | 479.2 | 12.8% | 531.1 |
| Europe | 6.5% | 47.4 | 7.0% | 51.2 | 7.2% | 53.2 |
| Latin America and the Caribbean | 13.4% | 70.5 | 17.5% | 98.3 | 14.8% | 88.3 |
| North America | 5.5% | 17.2 | 5.3% | 17.4 | 4.6% | 15.6 |
| Oceania | 3.5% | 1.1 | 3.4% | 1.1 | 3.9% | 1.4 |
| 25% threshold (total consumption) | | | | | | |
| Global | 1.9% | 112.8 | 2.4% | 154.9 | 2.6% | 179.3 |
| Africa | 1.5% | 12.3 | 1.9% | 17.7 | 2.5% | 25.6 |
| Asia | 2.1% | 77.1 | 2.8% | 108.7 | 3.1% | 128.7 |
| Europe | 0.9% | 6.5 | 1.0% | 7.3 | 1.0% | 7.2 |
| Latin America and the Caribbean | 2.6% | 13.6 | 3.2% | 18.0 | 2.5% | 14.9 |
| North America | 1.0% | 3.1 | 0.9% | 3.0 | 0.8% | 2.6 |
| Oceania | 0.5% | 0.1 | 0.4% | 0.1 | 0.5% | 0.2 |

Table 2: Global estimates of catastrophic spending

Envejecimiento poblacional y la curva J: Gasto per cápita en salud por edad en economías ricas y emergentes

Figure 13. Per-capita spending on health care by age in high income and upper-middle income countries.

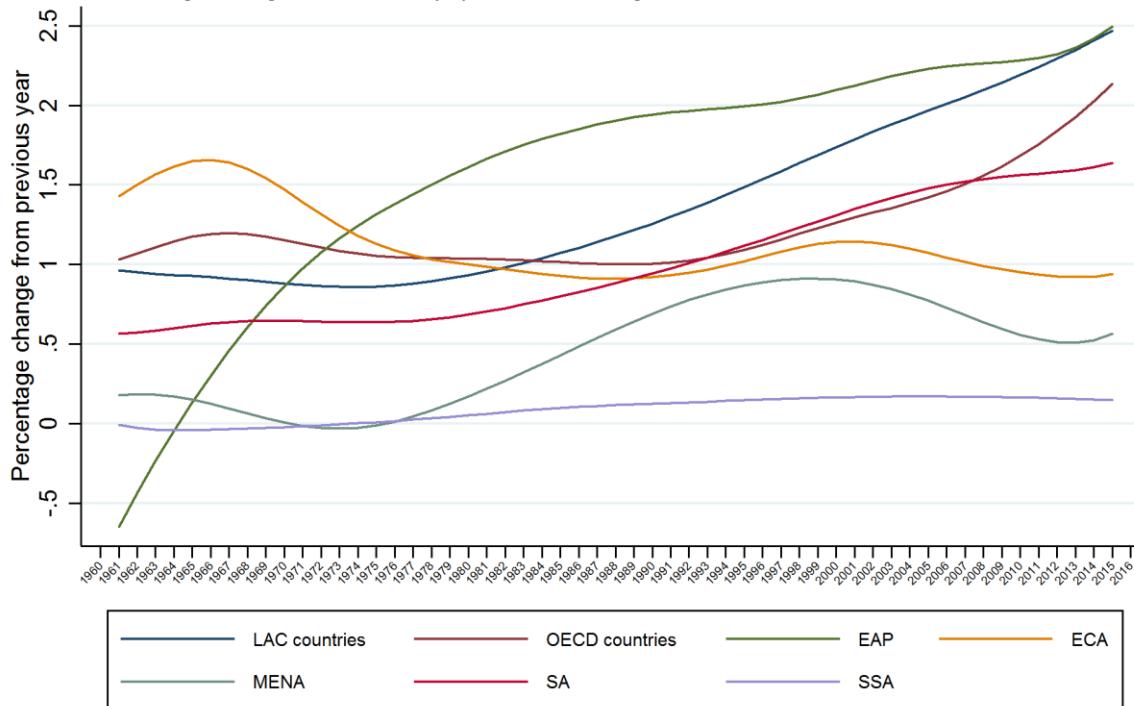


Source: Author's calculations based on data on health care public consumption by age from the National Transfer Accounts (Lee and Mason, 2011; NTA, 2017).

AL y Asia del Este envejecen a la tasa mas rápida a nivel global

Rate of aging in LAC is among the highest across regions

Percentage change in fraction of population that is age 65 and older



Source: World Bank, 2016, based on World Development Indicators

- Graph Shows the rate of change of the percentage of population that is over 60 years
 - LAC and EAP are aging much faster than other regions

Percentage of population that is 60+ and 80+, 2006 and 2015

| Country | Population 60+ (%) | | Population 80+ (%) | | Percentage change |
|--------------------------|--------------------|------|--------------------|------|-------------------|
| | 2006 | 2015 | 2006 | 2015 | |
| Argentina | 14.2 | 14.5 | 2.5 | 2.3 | 2.5 |
| Bolivia | 7.4 | 10.3 | 38.9 | 0.7 | 1.2 |
| Brazil | 10.1 | 14.3 | 41.2 | 1.3 | 2.0 |
| Chile | 12.9 | 17.4 | 35.0 | 1.9 | 3.0 |
| Colombia | 9.6 | 11.4 | 18.5 | 1.4 | 1.8 |
| Costa Rica | 9.1 | 13.1 | 44.2 | 1.4 | 2.2 |
| Dominican Rep. | 9.7 | 12.0 | 23.7 | 1.5 | 2.2 |
| Ecuador | 10.3 | 9.8 | -4.7 | 1.6 | 1.6 |
| El Salvador | 9.5 | 11.9 | 25.7 | 1.6 | 2.2 |
| Guatemala | 6.7 | 7.7 | 14.9 | 1.0 | 1.1 |
| Honduras | 7.3 | 8.9 | 22.4 | 1.2 | 1.4 |
| Mexico | 9.1 | 10.5 | 15.5 | 1.4 | 1.5 |
| Nicaragua | 7.4 | 8.1 | 9.8 | 1.2 | 1.5 |
| Panama | 10.4 | 12.6 | 21.2 | 1.7 | 2.1 |
| Paraguay | 8.5 | 11.2 | 32.2 | 1.3 | 1.6 |
| Peru | 10.7 | 13.9 | 30.9 | 1.6 | 2.4 |
| Uruguay | 19.5 | 18.7 | -4.1 | 3.5 | 3.7 |
| LAC average (unweighted) | 10.1 | 12.1 | 21.6 | 1.6 | 2.0 |
| | | | | | 30.1 |

Source: Authors' calculations.

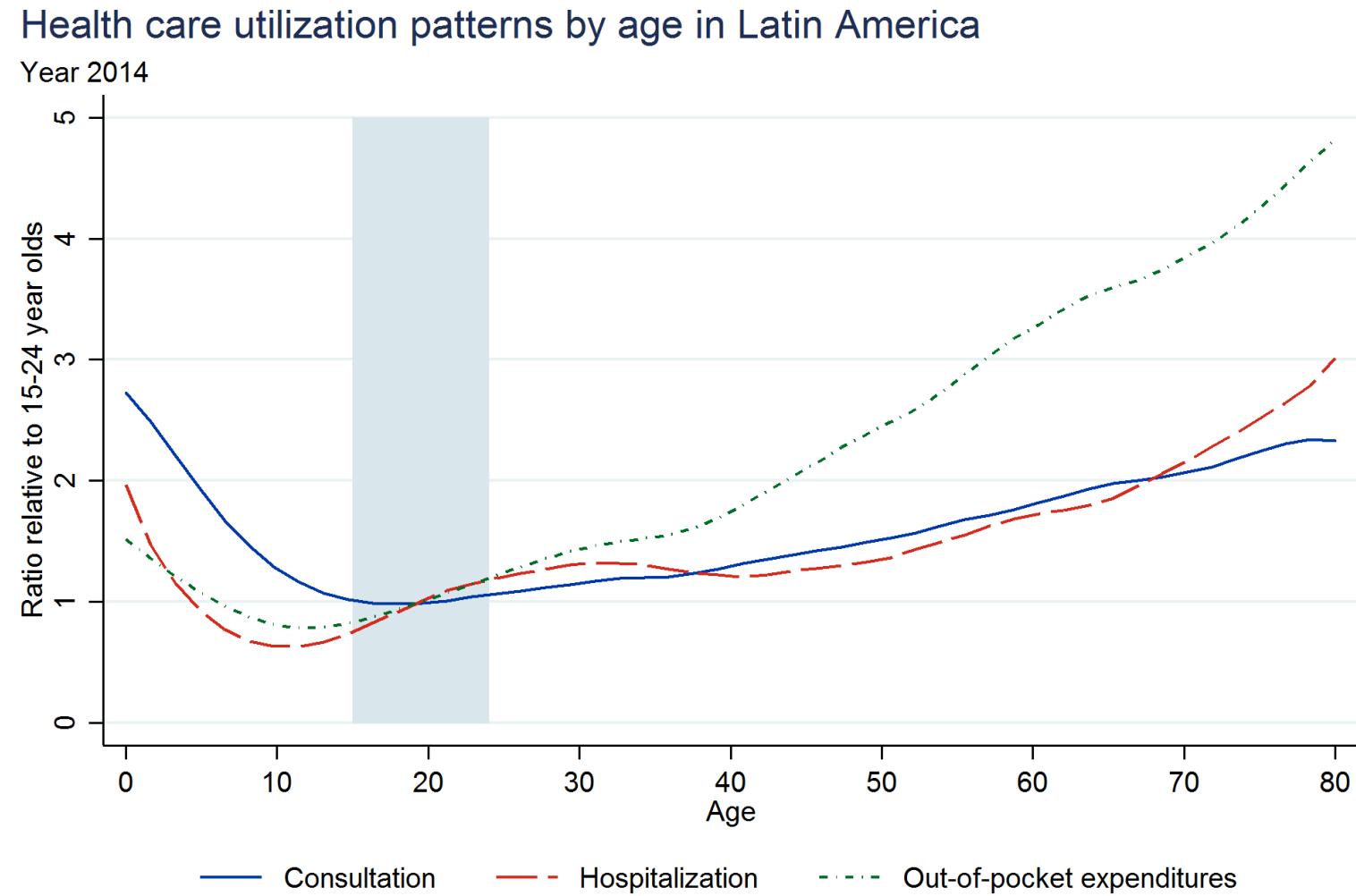
- The percentage of people over 60 years in LAC increased by 22% between 2006 and 2015 (10% to 12%)
- The percentage of people over 80 years increased by 30% in the same period

La curva J en AL: el uso y el gasto son mucho mas elevados entre adultos mayores

Relative to the reference group of 15-24 year old, the elderly use out-and in-patient health services 2-3 times more often.

The impact on out-of-pocket expenditures is much higher. The elderly population spend more than 3-4 times the amount out-of-pocket than then reference population

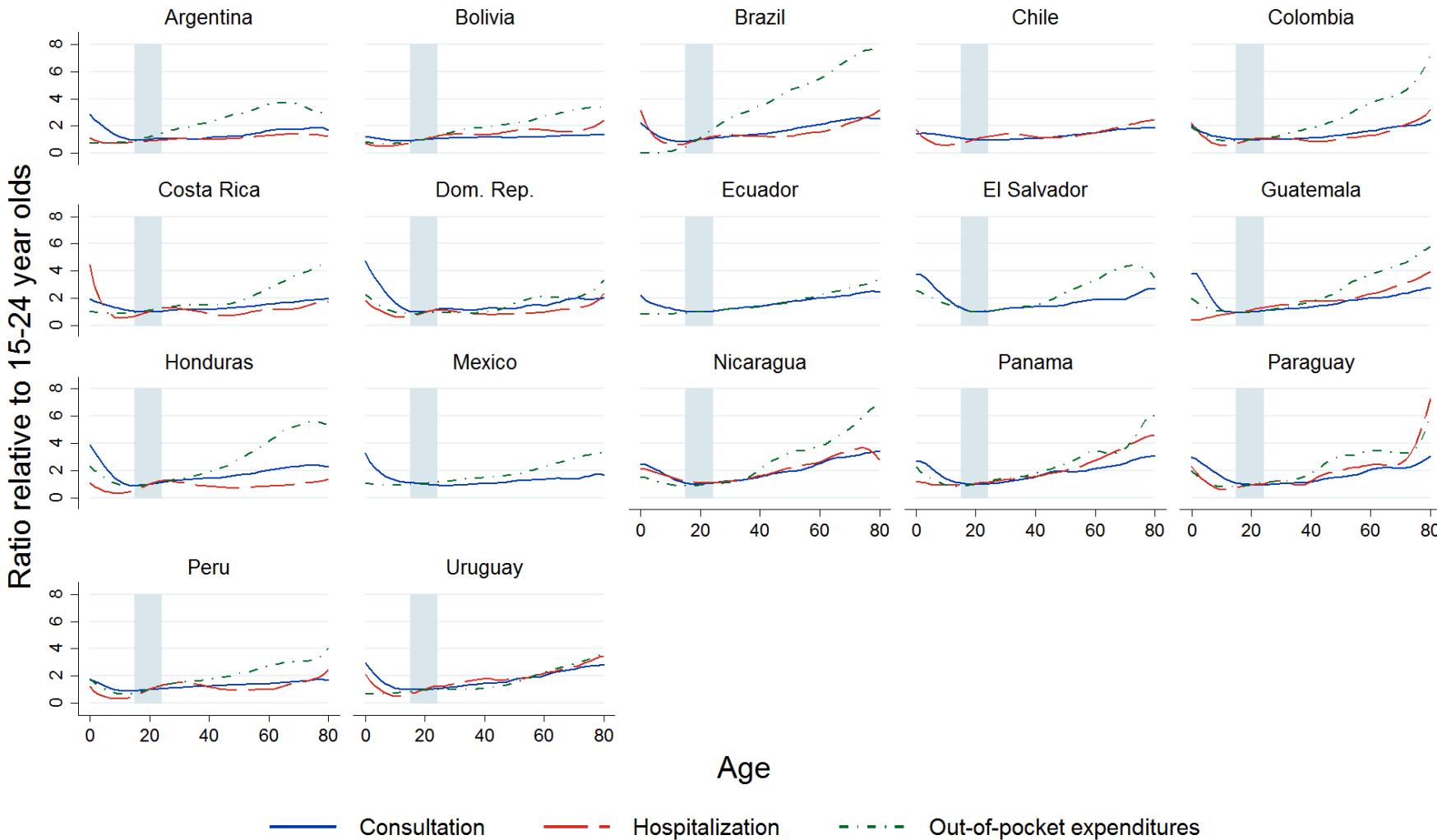
The levels vary across countries, but the “J-curve” is pervasive and observable in all countries



Source: Authors' calculations. Notes: Shaded area shows the reference population. The year of survey varies from 2006 to 2015; the modal year is 2014. OOP expenditure not available for Chile, and income is not available for Honduras. Brazil data uses the POF survey. Ratios are top-coded at 8 for ease of exposition.

Health care utilization patterns by age and country

Year 2014

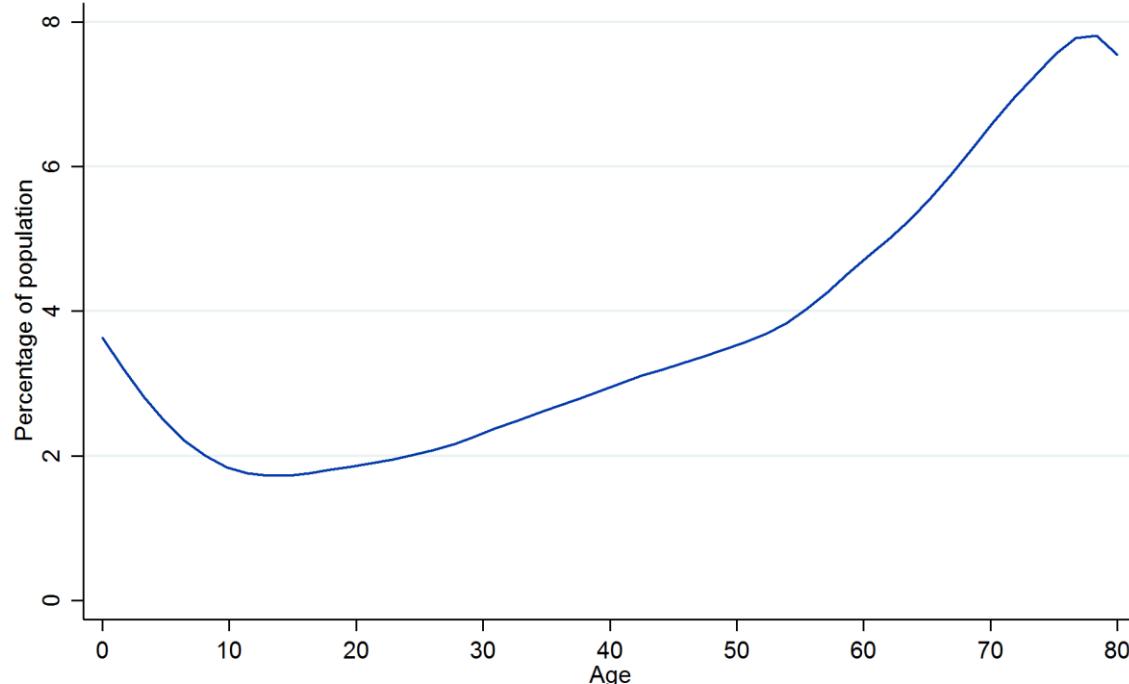


Source: Authors' calculations. Notes: Shaded area shows the reference population. The year of survey varies from 2006 to 2015; the modal year is 2014. OOP expenditure not available for Chile, and income is not available for Honduras. Hospitalization data not available for Ecuador, El Salvador and Mexico. Brazil data uses the POF survey. Ratios are top-coded at 8 for ease of exposition.

Riesgo de Gastos Catastróficos en salud

Risk of catastrophic health expenditures by age in Latin America

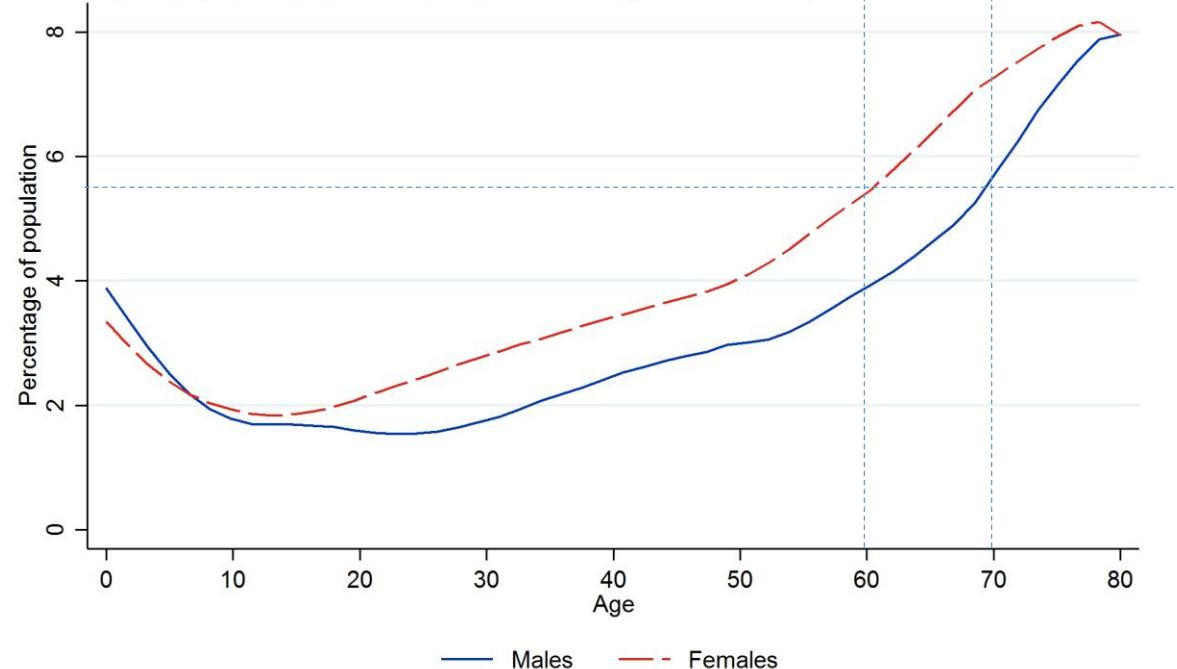
Percentage of population with health expenditures exceeding 25% of income, Year 2014



Source: Authors' calculations. Notes: The year of survey varies from 2006 to 2015; the modal year is 2014.
OOP expenditure not available for Chile, and income is not available for Honduras. Brazil data uses the POF survey.

Risk of catastrophic health expenditures by age and gender in Latin America

Percentage of population with health expenditures exceeding 25% of income, Year 2014

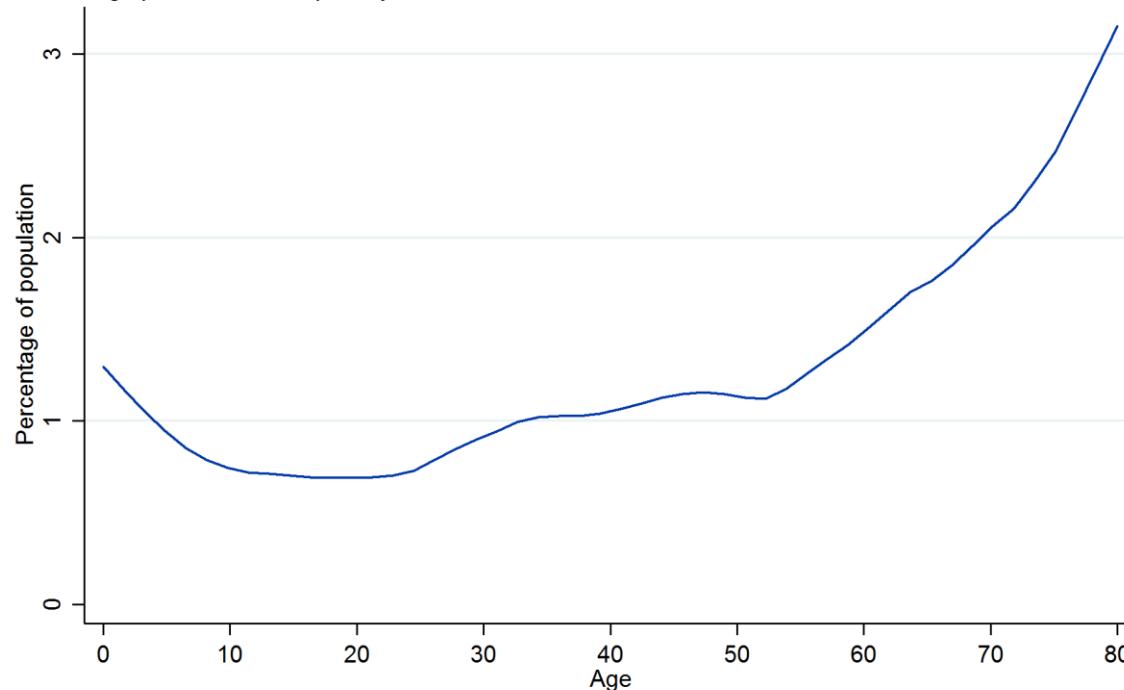


Source: Authors' calculations. Notes: The year of survey varies from 2006 to 2015; the modal year is 2014.
OOP expenditure not available for Chile, and income is not available for Honduras. Brazil data uses the POF survey.

Riesgo de gastos empobrecedores en salud

Risk of impoverishing health expenditures by age in Latin America

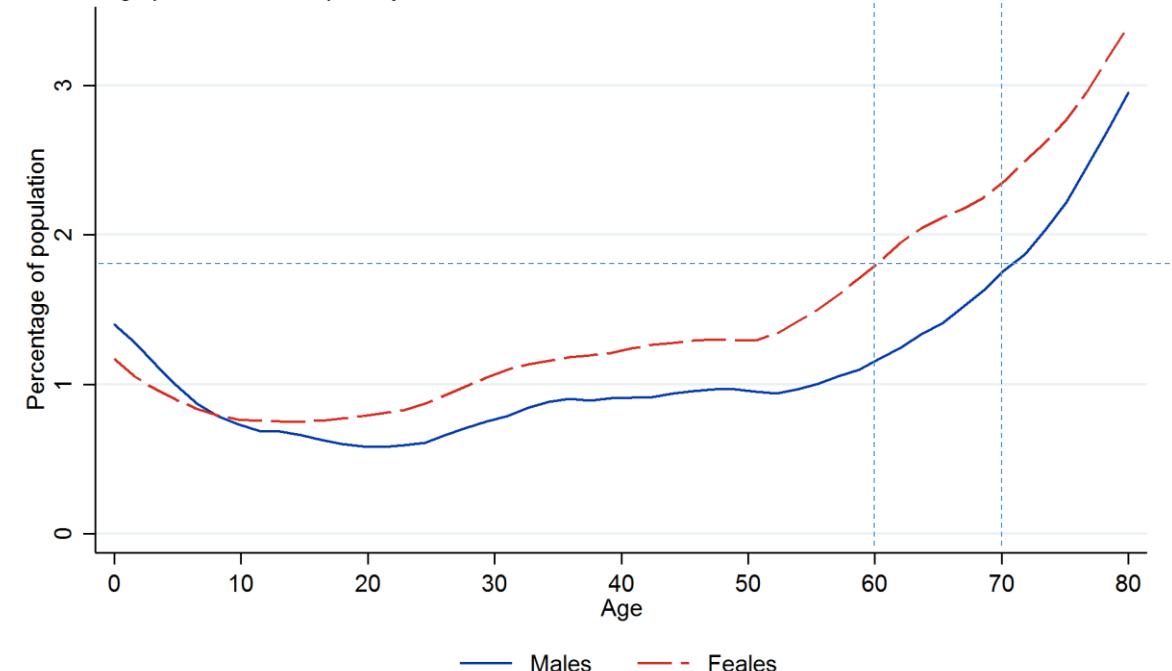
Percentage point increase in poverty, Year 2014



Source: Authors' calculations. Notes: The year of survey varies from 2006 to 2015; the modal year is 2014.
OOP expenditure not available for Chile, and income is not available for Honduras. Brazil data uses the POF survey.

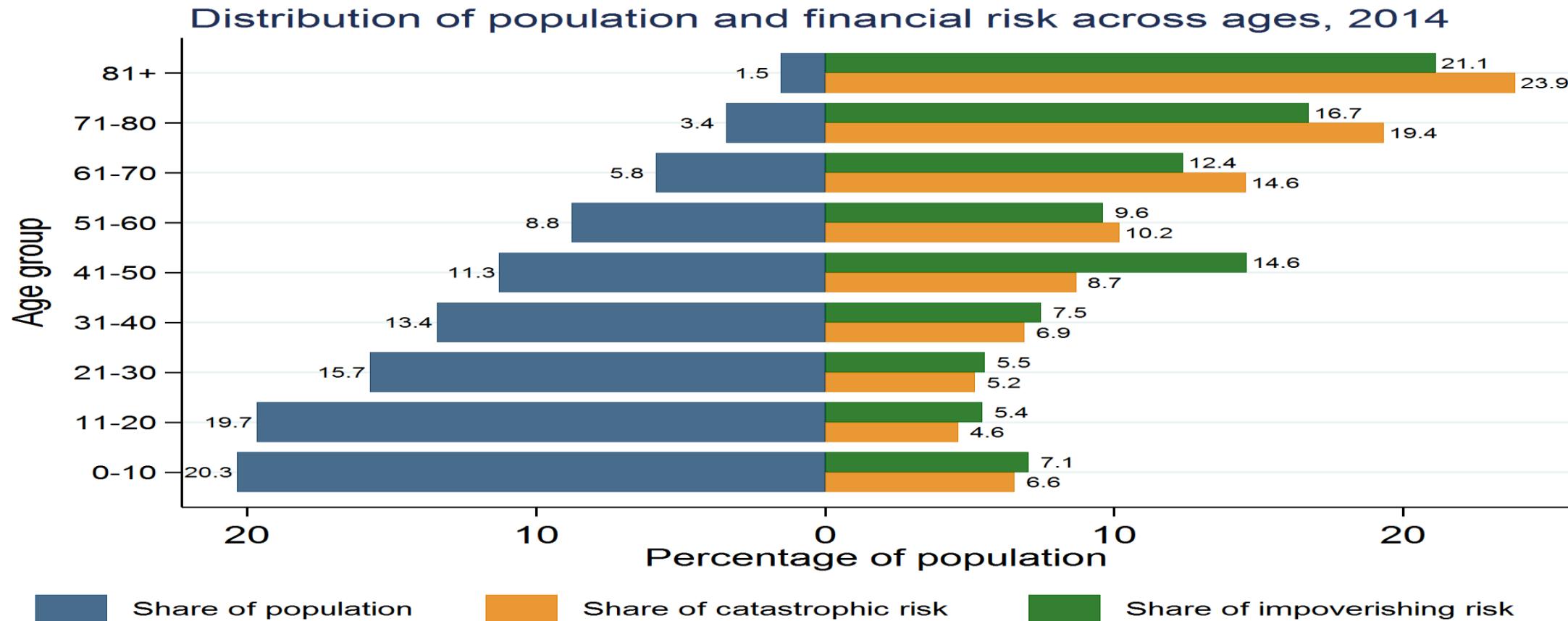
Risk of impoverishing health expenditures by age and gender in Latin America

Percentage point increase in poverty, Year 2014



Source: Authors' calculations. Notes: The year of survey varies from 2006 to 2015; the modal year is 2014.
OOP expenditure not available for Chile, and income is not available for Honduras. Brazil data uses the POF survey.

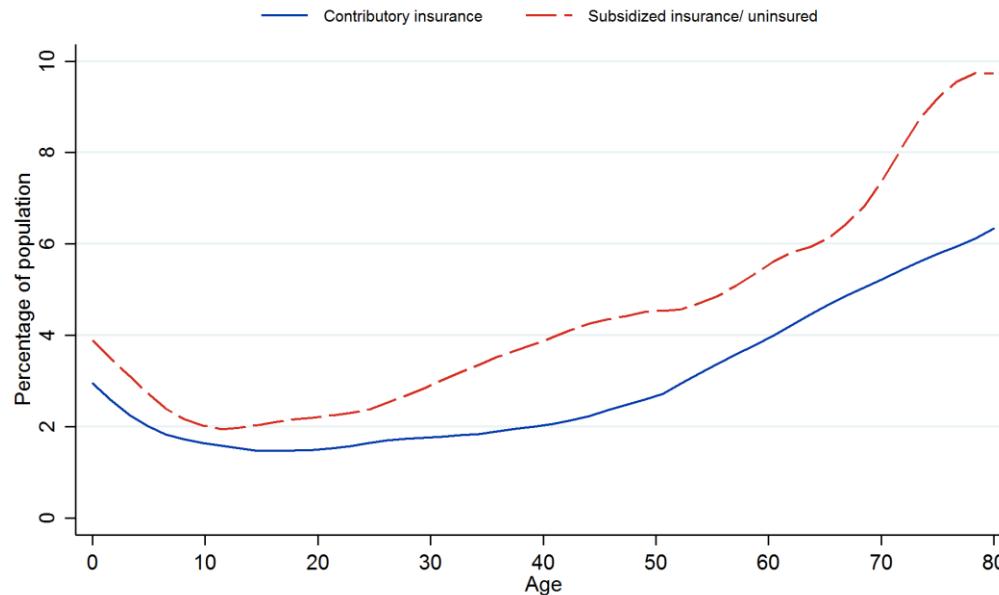
AL: Adultos mayores son 10% de la población y sufren la mitad del riesgo financiero en salud



Riesgo de gasto catastrofico y empobrecedor por tipo de seguro

Risk of catastrophic health expenditures by age in Latin America

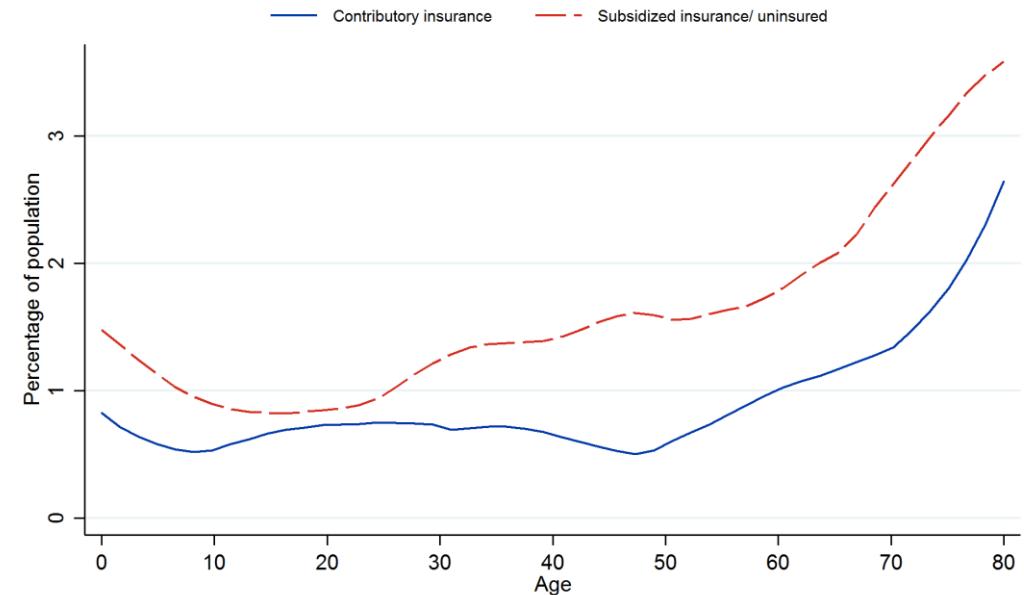
Percentage of population with health expenditures exceeding 25% of income, Year 2014



Source: Authors' calculations. Notes: The year of survey varies from 2006 to 2015; the modal year is 2014. Values are top-coded at 10 for ease of exposition. OOP expenditure not available for Chile, and income is not available for Honduras. Brazil data uses the POF survey.

Risk of impoverishing health expenditures by age in Latin America

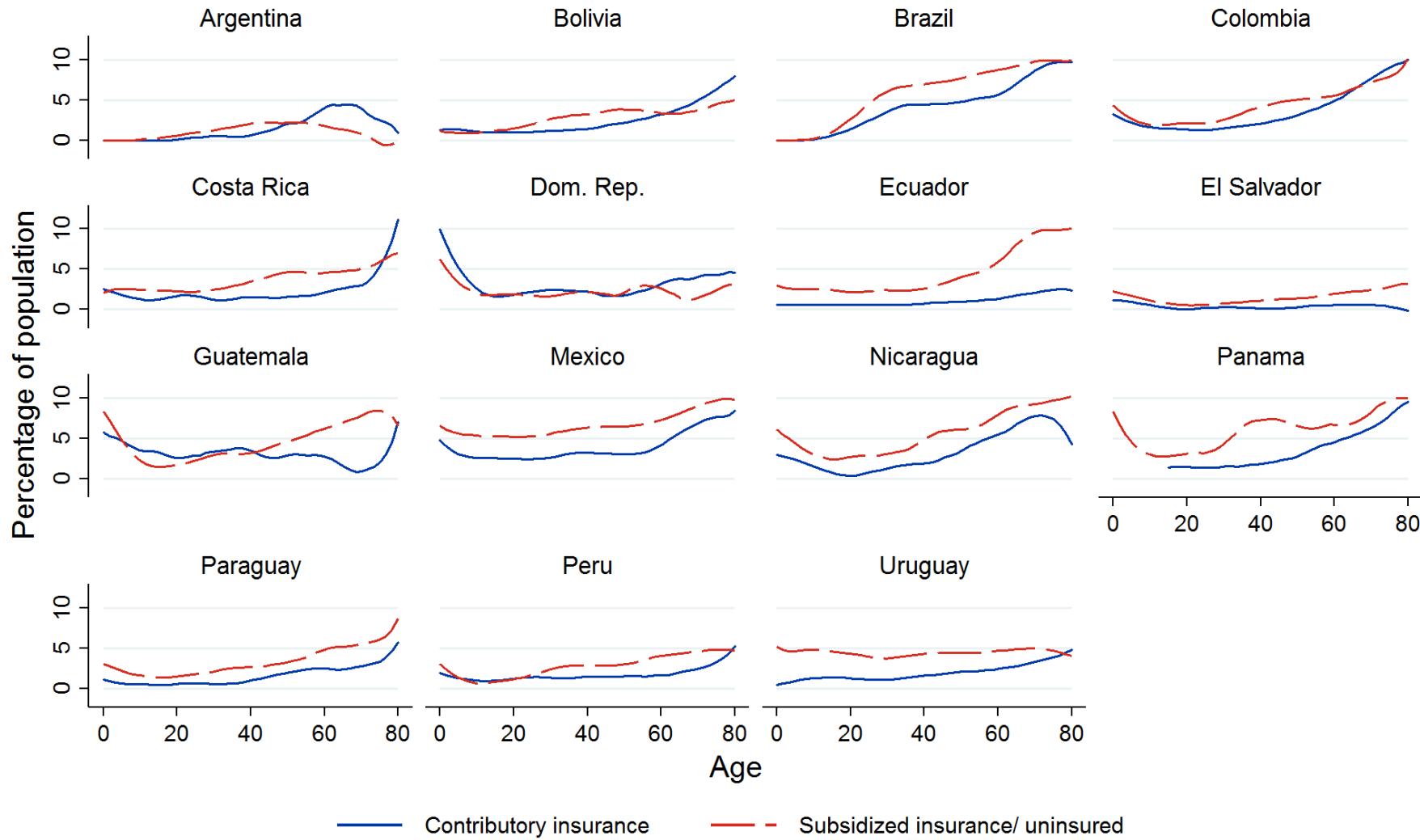
Percentage point increase in poverty, Year 2014



Source: Authors' calculations. Notes: The year of survey varies from 2006 to 2015; the modal year is 2014. OOP expenditure not available for Chile, and income is not available for Honduras. Brazil data uses the POF survey.

Risk of catastrophic health expenditures by age and country

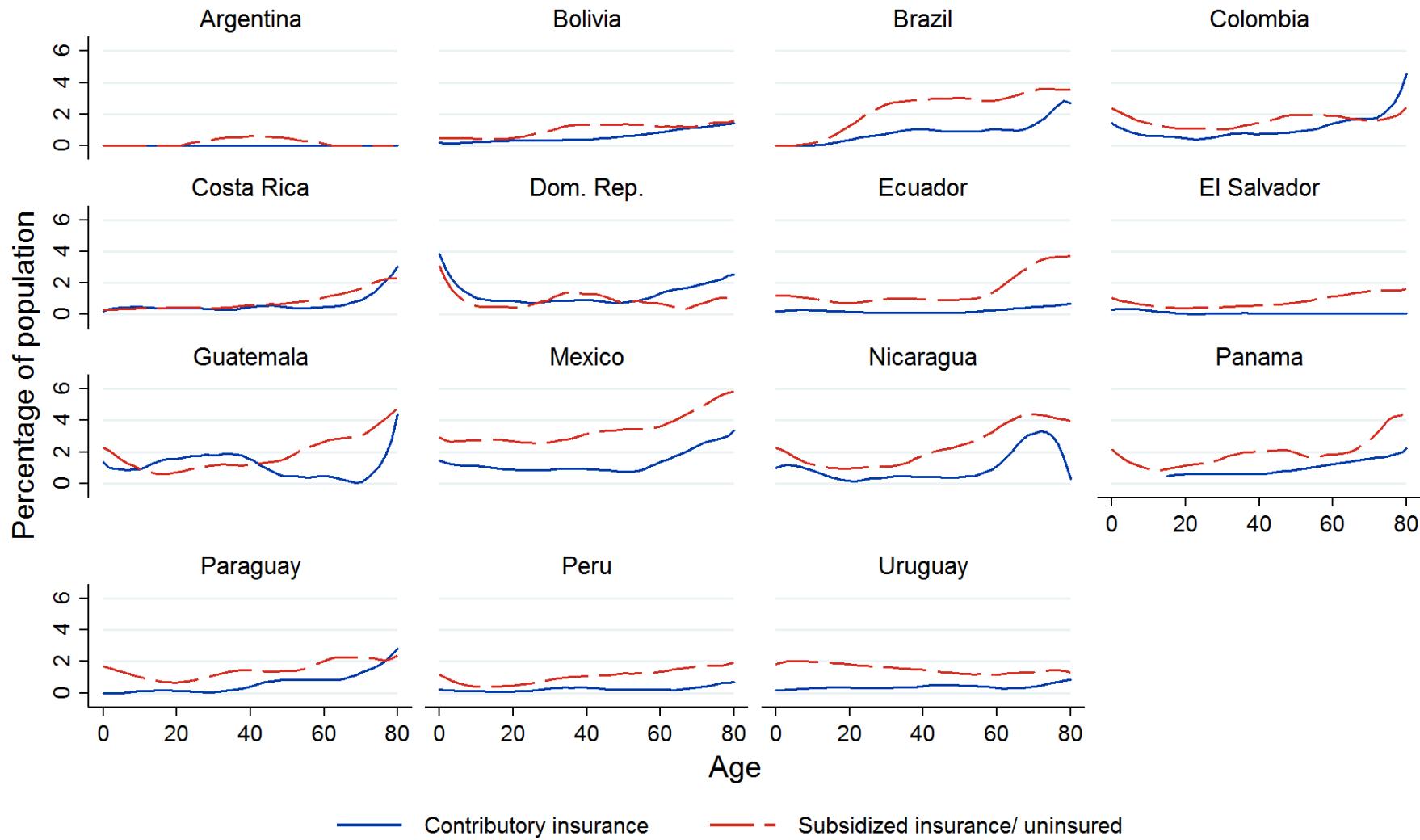
Percentage of population with health expenditures exceeding 25% of income, Year 2014



Source: Authors' calculations. Notes: The year of survey varies from 2006 to 2015; the modal year is 2014. Values are top-coded at 10 for ease of exposition. OOP expenditure not available for Chile, and income is not available for Honduras. Brazil data uses the POF survey.

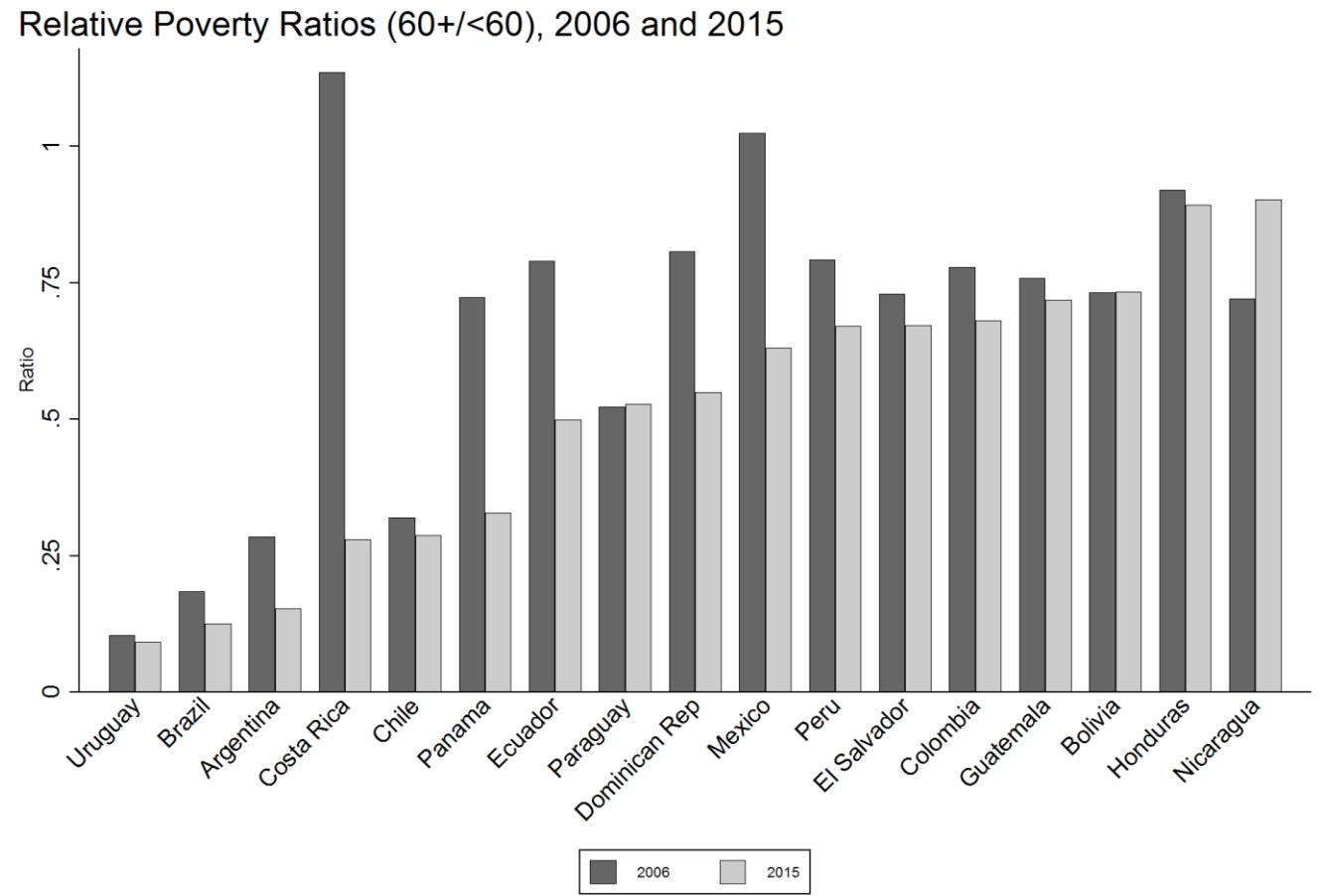
Risk of impoverishing health expenditures by age and country

Percentage point increase in poverty, Year 2014



Source: Authors' calculations. Notes: The year of survey varies from 2006 to 2015; the modal year is 2014. Values are top-coded at 6 for ease of exposition. OOP expenditure not available for Chile, and income is not available for Honduras. Brazil data uses the POF survey.

Un consenso en
AL es proteger a
los adultos
mayores contra
la pobreza.



Source: Authors' calculations.

Lo bueno, lo malo y lo Feo: En AL se está expandiendo la cobertura de seguridad social en salud entre los adultos mayores – pero sin financiarla y sin principios de equidad...

| Country | Coverage of contributory insurance (%) | | |
|-------------------------------------|--|-------------|-------------|
| | 0-14 | 15-59 | 60+ |
| Argentina | 61.0 | 60.8 | 91.7 |
| Bolivia | 12.5 | 17.8 | 24.3 |
| Brazil | 20.2 | 26.7 | 31.7 |
| Colombia | 68.3 | 71.4 | 74.6 |
| Costa Rica | 76.4 | 70.1 | 71.8 |
| Dom. Rep. | 46.5 | 56.6 | 70.4 |
| Ecuador | 38.9 | 33.2 | 29.4 |
| El Salvador | 16.4 | 24.1 | 22.6 |
| Guatemala | 1.0 | 1.8 | 1.1 |
| Mexico | 36.3 | 43.6 | 51.7 |
| Nicaragua | 19.2 | 18.2 | 20.9 |
| Panama | 0.0 | 49.0 | 66.0 |
| Paraguay | 25.3 | 28.3 | 44.1 |
| Peru | 25.6 | 28.2 | 37.9 |
| LAC average (unweighted) | 32.0 | 37.8 | 45.6 |

Anexos

Data sources

List of Surveys used

| S.No. | Country | Survey Name | Survey ID | SEDLAC? | Year | Level | Sample size | Out-patient visits | | | In-patient visits | | Out-of-pocket (OOP) expenditures | | Insurance |
|-------|--------------------|--|------------|---------|------|--------------|-------------|--------------------|-------------|---------------------------|-------------------|---------------------------|----------------------------------|------------|-----------|
| | | | | | | | | Need | Utilization | Recall period (in months) | Hospitalization | Recall period (in months) | Available | Level | |
| 1 | Argentina | Encuesta Nacional de Utilización y Gasto en Servicios de Salud | ENUG | No | 2010 | National | 3,128 | No | Yes | 1 | Yes | 12 | Yes | Individual | Yes |
| 2 | Bolivia | Encuesta de Hogares | EH | Yes | 2015 | National | 37,364 | No | Yes | 12/0.5 for kids | Yes* | 12 | Yes | Household | Yes |
| 3a | Brazil | Pesquisa Nacional de Saude | PNS | No | 2013 | National | 205,546 | Yes | Yes | 0.5 | Yes | 12 | No | - | Yes |
| 3b | Brazil | Pesquisa de Orçamentos Familiares | POF | No | 2008 | National | 190,159 | No | No | - | Yes* | 12 | Yes | Individual | Yes |
| 4 | Chile | Encuesta de Caracterización Socioeconómica Nacional | CASEN | Yes | 2015 | National | 266,968 | Yes | Yes | 3 | Yes | 12 | No | - | Yes |
| 5 | Colombia | Encuesta Multipropósito | EM | No | 2014 | Cundinamarca | 142,570 | Yes | Yes | 1 | Yes | 12 | Yes | Individual | Yes |
| 6 | Costa Rica | Encuesta Nacional de Ingresos y Gastos de los Hogares | ENIGH | No | 2013 | National | 19,301 | No | No | - | Yes† | 12 | Yes | Household | No |
| 7 | Dominican Republic | Encuesta Demográfica y de Salud | ENDESA-DHS | No | 2013 | National | 20,769 | Yes | Yes | 1 | Yes | 6 | Yes | Individual | Yes |
| 8 | Ecuador | Encuesta Condiciones de Vida | ECV | No | 2013 | National | 109,694 | Yes | Yes | 1/0.5 for kids | No | - | Yes | Household | Yes |
| 9 | El Salvador | Encuesta de Hogares de Propósitos Multiples | EHPM | Yes | 2014 | National | 80,164 | Yes | Yes | 1 | Yes | 1 | Yes | Individual | Yes |
| 10 | Guatemala | Encuesta Nacional de Condiciones de Vida | ENCOVI | Yes | 2014 | National | 54,822 | Yes | Yes | 1 | Yes | 1 | Yes | Individual | Yes |
| 11 | Honduras | Encuesta Demográfica y de Salud | ENDESA-DHS | No | 2012 | National | 100,555 | Yes | Yes | 1 | Yes | 12 | Yes | Individual | Yes |
| 12 | Mexico | Encuesta Nacional de Ingresos y Gastos de los Hogares | ENIGH | Yes | 2014 | National | 73,592 | Yes | Yes | From dates‡ | Yes* | From dates‡ | Yes | Household | Yes |
| 13 | Nicaragua | Encuesta Nacional de Hogares sobre Medicion de Nivel de Vida | EMNV | Yes | 2014 | National | 29,443 | Yes | Yes | 1 | Yes | 1 | Yes | Individual | Yes |
| 14 | Panama | Encuesta de Niveles de Vida | ENV | No | 2008 | National | 27,162 | Yes | Yes | 1 | Yes | 1 | Yes | Individual | Yes |
| 15 | Paraguay | Encuesta Permanente de Hogares | EPH | Yes | 2014 | National | 20,272 | Yes | Yes | 3 | Yes | 3 | Yes | Individual | Yes |
| 16 | Peru | Encuesta Nacional de Hogares | ENAHO | Yes | 2015 | National | 119,515 | Yes | Yes | 1 | Yes | 12 | Yes | Individual | Yes |
| 17 | Uruguay | Encuesta Nacional de Gastos e Ingresos de los Hogares | ENGIH | No | 2006 | National | 20,772 | No | Yes | 3 | Yes | 3 | Yes | Household | No |

Data on OOP health expenditures

Components of income and OOP variables

| Country | Level | Source/ Survey Module | Out-of-pocket expenditures | | | | | Income variables | | | | Other (rents/ capital etc.) | |
|-------------|-------|-----------------------------|---|--------------------------------------|------------------------|-------------------------|-------|---------------------------|-------|-------|----------|--------------------------------------|---|
| | | | Recall for out- patient (months) | Recall for in-patient (months) | Consul- ta- tion | Meds and supplies | Exams | Hospitali- za- tion | Level | Labor | Pensions | Transfers | |
| Argentina | Ind | Health | 1 | 12 | x | x | x | x | Ind | x | | | |
| Bolivia | Ind | Health | 12 | 12 | x | x | x | x | Ind | x | x | x | x |
| Brazil | Ind | Expenditure | 3 | 3 | x | x | x | x | Ind | x | x | x | x |
| Chile | N/A | | | | | | | | Ind | x | x | x | x |
| Colombia | Ind | Health | 1 | 12 | x | x | x | x | Ind | x | x | x | x |
| Costa Rica | HH | Expenditure | 1 | 1 | x | x | x | x | Com | x | x | x | x |
| Dom. Rep. | Ind | Health | 1 | 6 | x | x | x | x | Ind | x | x | x | x |
| Ecuador | HH | Expenditure | 3 | 3 | x | x | x | x | Com | x | x | x | x |
| El Salvador | Ind | Health | 1 | 1 | x | x | x | x | Ind | x | x | x | x |
| Guatemala | Ind | Health | 1 | 1 | x | x | x | x | Ind | x | x | x | x |
| Honduras | Ind | Health | 1 | 12 | x | x | x | x | N/A | | | | |
| Mexico | HH | Expenditure | 1 | 1 | x | x | | x | HH | x | x | x | x |
| Nicaragua | Ind | Health | 1 | 1 | x | x | x | x | Ind | x | x | x | x |
| Panama | Ind | Health | 1 | 1 | x | x | x | x | Com | x | x | x | x |
| Paraguay | Ind | Health | 3 | 3 | x | x | x | x | Ind | x | x | x | x |
| Peru | Ind | Health | 1 | 12 | x | x | x | x | Ind | x | x | x | x |
| Uruguay | HH | Expenditure | 1 | 1 | x | x | x | x | Ind | x | x | x | x |

Categorization of insurance types

Categorization of insurance types

| Country | Level | Insurance type | |
|-------------|---------------|--|--|
| | | Contributory | Non-contributory/uninsured |
| Argentina | Individual | PAMI, Obra social, Pre pago atraves de OS, Programas/planes estatales de salud, Pre pago por contraracion voluntaria y emergencia medica | Uninsured |
| Bolivia | Individual | Caja nacional de salud, Caja de la banca privada, Banca estatal, COSSMIL, Seguros privados | Seguro universitario, Seguros de salud del gobierno autonomo departamental o municipal, Prestaciones de servicios de salud integral, Uninsured |
| Brazil | Household | Empresa de orgao publico, Municipal, Estadual, Militar, Private | Sistema unico de saude (SUS), Uninsured |
| Chile | Individual | FF.AA. Y del Orden, ISAPRE | Sistema Publico FONASA (all groups), Uninsured |
| Colombia | Individual | Contributivo, Fuerzas armadas, Ecopetrol, universidades publicas, Magisterio | Subsidiado (ARS, EPS-S), Uninsured |
| Costa Rica | Not available | | |
| Dom. Rep. | Not available | | |
| Ecuador | Individual | IESS general, IESS voluntario, Seguro privado, Seguro ISSFA o ISSPOL | IESS campesino, Seguro comunitario, Uninsured |
| El Salvador | Individual | ISSS cotizante, ISSS beneficiario, ISSS retirado, privado | Bienestar magisterial, IPSFA, Colectivo, Uninsured |
| Guatemala | Individual | Seguro privado | IGSS, Uninsured |
| Honduras | Individual | Seguro privado, Seguro IHSS, Seguro militar | Uninsured |
| Mexico | Individual | Seguridad social, Seguro privado | Seguro popular, Uninsured |
| Nicaragua | Individual | Seguro privado, Seguro social y privado, Seguro militar, Seguro social INSS | Uninsured |
| Panama | Individual | Seguro privado de salud, Caja de seguro social | Uninsured |
| Paraguay | Individual | Seguro privado individual, Seguro privado laboral, Seguro privado familiar, Sanidad militar, Sanidad policial, IPS | Uninsured |
| Peru | Individual | EsSalud, Seguro privado de salud, Entidad prestadora de salud, Seguro de FF.AA./Policiales | Seguro integral de salud, Seguro universitario, Seguro escolar privado |
| Uruguay | Not available | | |

Some methodological issues

Problem 1: Differences in recall period

- **In-patient services:** median is 1 month. Some use 3 months (Paraguay and Uruguay) and one uses 12 months (Bolivia)
 - Longer recall period can bias estimates downwards
- **Out-patient services:** median is 12 months. Some use 1 month (El Salvador, Guatemala, Nicaragua, Panama) and others 3 or 6 months
 - Shorter recall period can bias estimates downwards
- **What we do**
 - Compare levels when comparing within countries
 - Compare ratios relative to a reference population (15-24 year old) when comparing across countries
 - **Key assumption:** The magnitude of the bias is same for all age groups within countries

Problem 2: OOP expenditures at the individual level vs. at the household level

- **At household level if expenditure data is collected in expenditure modules, at individual level if in health modules**
 - Per-capita expenditures are could under- or over-state OOP expenditures depending on utilization and other things
 - Countries affected: Brazil, Costa Rica, Ecuador, Mexico and Uruguay
- **Imperfect solution**
 - Compute per capita health expenditures weighted by utilization
 - But complicated when recall periods in utilization and expenditures are different, as is the case in all five countries
- **What we do**
 - Use per-capita expenditures